

Message Text

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FM SECSTATE WASHDC

TO DIRNSA IMMEDIATE

USNMR SHAPE IMMEDIATE

CINCEUR IMMEDIATE

CINCUSAFE IMMEDIATE

USDOCOSOUTH IMMEDIATE

CINCUSAREUR IMMEDIATE

S E C R E T STATE 255006

EXDIS

E.O. 11652: N/A

TAGS: ACOM

SUBJECT:

USNMR SHAPE FOR GENERAL HAIG AND POLAD

CINCEUR FOR GENERAL HUYSER AND POLAD

CINCUSAFE FOR GENERAL ELLIS AND POLAD

USDOCOSOUTH FOR ADMIRAL TURNER

CINCUSAREUR FOR GENERAL BLANCHARD AND POLAD

FOL SENT ACTION TOSECSTATE INFO ATHENS NICOSIA ADANA ISTANBUL
IZMIR OCT 28, 1975 FROM ANKARA

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QUOTE S E C R E T ANKARA 8035

EXDIS

DEPARTMENT PLEASE PASS SECDEF; DIRNSA; USNMR
SHAPE FOR GENERAL HAIG AND POLAD; CINCEUR FOR
GENERAL HUYSER AND POLAD; CINCUSAFE FOR GENERAL
ELLIS AND POLAD; USDOCOSOUTH FOR ADMIRAL TURNER;
CINCUSAREUR FOR GENERAL BLANCHARD AND POLAD

E.O. 11652: XGDS-3

TAGS: PFOR, MASS, MARR, US, TU

SUBJ: OCTOBER 28 NEGOTIATING SESSION ON DEFENSE COOPERATION

REF: ANKARA 8009 DTG 280955Z OCT 75

1. AT 8:30 A.M., OCTOBER 28, U.S.-TURKISH NEGOTIATIONS
FOR REVISED DEFENSE COOPERATION AGREEMENT WERE RESUMED AFTER
A HIATUS PERIOD DATING FROM LAST JULY 17. TURKISH CIVILIAN
AND MILITARY DELEGATION WAS CHAIRED BY MFA SECRETARY GENERAL
SUKUR ELEKDAG. THE U.S. DELEGATION WAS CHAIRED BY AMBASSADOR MACOMBER
AND COMPOSED OF APPROPRIATE CIVILIAN AND MILITARY COUNTRY
TEAM MEMBERS.

2. IN OPENING STATEMENT TURKISH CHAIRMAN ELEKDAG ASSERTED
THAT THREE DECADES OF U.S.-TURKISH FRIENDSHIP REFLECTED IN
MUTUALLY BENEFICIAL COOPERATION HAD BEEN INTERRUPTED BECAUSE
OF AN "ARTIFICIAL LINK WRONGLY ESTABLISHED BETWEEN TWO DIFFERENT
SUBJECTS." (COMMENT: A REFERENCE, OF COURSE, TO CONGRESSIONAL
CONNECTION OF THE ARMS EMBARGO TO THE CYPRUS SITUATION.)
ALTHOUGH VESTIGES OF THIS "ARTIFICIAL AND UNJUSTIFIED DEVELOPMENT"
WOULD REMAIN, ELEKDAG CONTINUED, THE AIM SHOULD BE TO REDUCE
THEM TO A MINIMUM. GUIDED BY LESSONS OF THE PAST, NEGOTI-
ATIONS COULD SUCCEED BY AGREEMENT UPON BASIC PRINCIPLES RE-
FLECTING A "BALANCE OF MUTUAL OBLIGATIONS AND RESPONSIBILITIES."
ELEKDAG WARNED THAT A NEW AGREEMENT MUST BE DESIGNED TO
PREVENT THE POSSIBILITY OF A RECURRENCE OF THE RECENT SITUATION,
WHICH WOULD CAUSE PERHAPS IRREPARABLE DAMAGE TO U.S.- TURK
RELATIONS. NOTING THAT EARLY RESUMPTION OF OUR
SECURITY RELATIONSHIP IS MORE IMPORTANT THAN THE
SELECTION OF WORDS OR PHRASES, ELEKDAG STRESSED NEED TO
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ARRIVE AT A DEPENDABLE AND SOUND CONCEPT WHICH WOULD INSPIRE
CONFIDENCE TO BOTH SIDES. HE THEN PRESENTED A FOURTEEN
LEGAL-SIZE PAGE TURKISH DRAFT OF A NEW AGREEMENT (REFTEL)

3. IN RESPONSE, AMBASSADOR MACOMBER STATED THAT U.S.
SHARED TURKISH DESIRE FOR RAPID CONCLUSION OF NEGOTIATIONS
WHICH WOULD PRODUCE A RESULT MEETING BOTH NATIONS' NEEDS. NOTING THAT
HE DID NOT WISH TO BURDEN PRESENT NEGOTIATIONS WITH PAST CONTROVERSY,

HE NEVERTHELESS FELT IT NECESSARY TO COMMENT ON ELEKDAG'S "ARTIFICIAL-LINK-WRONGLY-ESTABLISHED" COMMENT. IT WAS NOT THE USG VIEW THAT THE CONGRESSIONAL ACTION HAD BEEN TAKEN OUT OF THE BLUE, THE AMBASSADOR STRESSED. ON THE CONTRARY, AS HE HAD REPEATEDLY EXPLAINED TO GOT OFFICIALS, A GREAT MANY MEMBERS OF CONGRESS, AND A GREAT MANY OTHER AMERICANS, HAD BELIEVED THAT AN IMPORTANT AGREEMENT BETWEEN THE U.S. AND TURKEY HAD BEEN VIOLATED, PARTICULARLY IN THE SECOND PHASE OF THE TURKISH OPERATIONS ON CYPRUS. THE AMBASSADOR THEN WENT ON TO NOTE THAT ON THE SUBJECT OF AGREEMENTS, THE U.S. EXECUTIVE BRANCH ITSELF, AGAIN AS HE HAD EXPLAINED ON EARLIER OCCASIONS, WAS CONCERNED OVER THE MANNER IN WHICH THE GOT HAD TERMINATED THE USG-GOT DEFENSE COOPERATION AGREEMENT. HE WOULD NOT, HE SAID, REPEAT OUR DETAILED VIEWS ON THIS QUESTION SINCE THEY WERE CONTAINED IN THE LEGAL MEMORANDUM WHICH HAD ALREADY BEEN PRESENTED TO THE GOT. INSTEAD, HE NOW WISHED TO PLACE THE EMPHASIS OF HIS REMARKS ON MAKING CLEAR THAT THE USG STRONGLY SHARED THE GOT DESIRE TO ARRIVE AS EXPEDITIOUSLY AS POSSIBLE AT A REVISED AND MUTUALLY SATISFACTORY AGREEMENT.

4. ELEKDAG TOOK STRONG EXCEPTION TO THE CONGRESSIONAL ALLEGATION THAT PHASE TWO VIOLATED EXISTING U.S.-TURKISH AGREEMENTS. "WE VIOLATED NOTHING," HE SAID. (THE AMBASSADOR, HAVING MADE HIS EARLIER COMMENT ON THE RECORD, DID NOT ADD FURTHER TO THE EXCHANGE, ON THE THEORY THAT IT WOULD ONLY CREATE UNPRODUCTIVE AND ACRIMONIOUS DIVERSION AT THE OUTSET OF THE NEGOTIATIONS.) WITH RESPECT TO THE U.S. LEGAL MEMORANDUM, ELEKDAG SAID THAT THE GOT IS PREPARING A REPLY WHICH WOULD BE SUBSEQUENTLY PRESENTED TO THE USG.

5. THE AMBASSADOR NOTED THAT IT WAS NEITHER FROM PIQUE
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NOR AS A BARGAINING TACTIC THAT WE HAD POINTED OUT THE INABILITY OF THE U. S. TO PRESERVE INDEFINITELY ITS SUSPENDED ACTIVITIES IN TURKEY. IT WAS A REALITY WHICH MUST BE FACED. THIS REALITY NOT ONLY UNDERSCORED THE NEED FOR RAPID COMPLETION OF THE NEGOTIATIONS, BUT ALSO HAD LED HIM TO HOPE THAT THE SECRETARY GENERAL IN HIS REMARKS WOULD HAVE ADDRESSED THE REQUEST MADE BY SECRETARY KISSINGER THAT OPERATIONS AT THE SUSPENDED INSTALLATIONS BE PARTIALLY RESUMED AS OUR NEGOTIATIONS RECOMMENCED. IN THIS CONNECTION, THE AMBASSADOR NOTED THAT THE GOT HAD NOT YET RECIPROCATED IN ANY WAY PRESIDENT FORD'S EXTRAORDINARY AND SUCCESSFUL EFFORTS TO ACHIEVE A VERY SUBSTANTIAL ALTERATION OF THE CONGRESSIONAL EMBARGO.

6. IN RESPONSE, ELEKDAG FIRST SAID THAT THE GOT COULD NOT RPT NOT SHIFT ITS POSITION SEASONALLY IN RESPONSE TO CONGRESSIONAL ACTION BUT MUST LAY THE FOUNDATPON OF SOLID GUARANTEES TO PREVENT OCCURRENCE OF NEW CRISES IN OUR RELATIONSHIP. WHEN PRESSED FURTHER BY THE AMBASSADOR AS TO WHETHER HE WAS IN FACT REJECTING THE REQUEST FOR PARTIAL LIFTING OF SUSPENSION, ELEKDAG SAID THAT HE WAS NOT, REPEAT NOT. THAT QUESTION HAS BEEN PLACED BEFORE THE GOVERNMENT BY THE FOREIGN MINISTER AND IN DUE TIME THE GOVERNMENT WILL GIVE ITS ANSWER. THIS ANSWER, HE AID, WOULD BE GIVEN DPRECTLY TO THE AMBASSADOR BY THE FOREIGN MINISTER.

7. WHEN AMBASSADOR ASKED WHETHER TURKISH DELEGATION WISHED TO RECESS BRIEFLY IN ORDER TO PERMIT U.S. REPRESENTATIVES TO READ THROUGH THE TURKISH DRAFT WHICH HAD JUST BEEN PRESENTED TO IT, ELEKDAG INSTEAD SUGGESTED THAT IT BE TAKEN BACK TO THE EMBASSY FOR CAREFUL STUDY. THE SECRETARY GENERAL THEN POINTED OUT THAT HE WOULD BE IN JIDDA FROM OCTOBER 30 TO NOVEMBER 6, AND, IF IN INTERIM U.S. DESIRED FURTHER CLARIFICATION OF TEXT, MEETINGS AT WORKING LEVEL COULD BE CALLED.

8. BEFORE ADJOURNING, HOWEVER, ELEKDAG DREW PARTICULAR ATTENTION TO SUBARTICLE 10 OF ARTICLE II OF THE DRAFT CONCERNING COMPENSATION, WHICH HE READ IN FULL. HE POINTED OUT THAT THE ANNUAL DOLLAR FIGURE FOR THIS COMPENSATION HAD BEEN
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LEFT BLANK BECAUSE IT WOULD BE BASED UPON THE NUMBER AND SIZE OF INSTALLATIONS--"AND THE U.S. MAY WISH TO RESORT TO STREAMLINING, OR TO ELIMINATE SOME BASES." ELEKDAG SAID, HOWEVER, THAT ACCORDING TO THE FIGURES PRESENTED TO THE NATIONAL SECURITY COUNCIL, IF THE U.S. WISHED TO CONTINUE THE EXACT SITUATION WHICH EXISTED PRIOR TO JULY 25, 1975, THE ANNUAL COMPENSATION EXPECTED BY THE GOT WOULD BE ONE AND ONE-HALF BILLION DOLLARS.

9. AMBASSADOR MACOMBER, AFTER A CONSIDERABLE PAUSE, STATED THAT, SINCE U.S. DELEGATION HAD NOT REPEAT NOT HAD TIME TO YTUDY THE TEXT, IT WOULD RESERVE ALL COMMENT AT THIS TIME. THE SECRETARY GENERAL THEN STRESSED THE NEED TO PREVENT LEAKS, NOTING THAT IT WAS PARTICULARLY IMPORTANT THAT NO REPEAT NO REFERENCE BE MADE TO THE \$1.5 BILLION FIGURE. AMBASSADOR MACOMBER CONCURRED IN THE NEED TO PREVENT LEAKS. HE ADDED THAT IT WOULD BE MOST UNFORTUNATE IF EITHER THE CONTENTS OF TURKISH PROPOSED DRAFT (WHICH HE HAD BY THEN HAD AN OPPORTUNITY TO GLANCE THROUGH BRIEFLY) OR U.S. CONCERN AND DISCOURAGEMENT OVER ITS CONTENTS BECAME PUBLIC.

10. JUST PRIOR TO ADJOURNMENT, ELEKDAG OBTAINED U.S.

CHAIRMAN'S APPROVAL OF WORDING OF SIMPLE
STATEMENT TO BE GIVEN TO PRESS UPON MEETING'S CONCLUSION.
TEXT HAS BEEN SENT TO DEPT IN SEPTTEL.
MACOMBER UNQUOTE KISSINGER

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